1 3.7 AIR QUALITY, GREENHOUSE GASES AND CLIMATE CHANGE

- 2 This section describes the potential air quality impacts in the vicinity of the Broad Beach
- 3 Restoration Project (Project), and the potential effects of Project-generated air pollutant
- 4 emissions on public trust resources and values.

5 3.7.1 Environmental Setting Pertaining to the Public Trust

- 6 Broad Beach Restoration Area Location and Description
- 7 The Broad Beach Restoration Area (Project area) encompasses approximately 44 acres
- 8 extending laterally for more than 6,700 feet from Lechuza Point to Trancas Creek
- 9 Lagoon, including both public trust lands and adjacent private lands that support
- 10 residential uses. Additionally, it includes the Zuma Beach parking lot adjacent to
- 11 Trancas Creek, proposed for temporary construction staging.
- Regional emissions in the vicinity of the Project area are dominated by mobile sources,
- specifically associated with motor vehicles and marine vessels in the offshore shipping
- lanes. The Project area is not located near any major industrial source of air pollutant
- 15 emissions.
- 16 Off-site Project Areas Location and Description
- 17 The Off-site Project areas include areas of both potential direct and indirect Project
- impacts. Off-site Project areas subject to potential direct Project impacts to air quality
- 19 include the Trancas Sediment Deposit, the Ventura Harbor sand trap, and the
- 20 Dockweiler borrow site as well as the sand transportation routes between these sites
- 21 and the Project area. The Off-site Project areas subject to potential indirect Project
- 22 impacts includes the State tidelands and beaches in the vicinity of the borrow sites and
- 23 sand transportation routes.
- 24 Similar to the regional emissions in the vicinity of the Project area, emissions in the
- vicinity of this area are also dominated by mobile sources, specifically those associated
- with motor vehicles and marine vessels in the offshore shipping lanes.
- 27 Regional Climate
- 28 California is divided into air basins, which are served by either individual or multi-county
- 29 air pollution control districts (APCD) or air quality management districts. The Project is
- within the jurisdiction of the South Coast Air Quality Management District (SCAQMD).
- 31 The SCAQMD consists of the South Coast Air Basin (SCAB), which includes portions of
- 32 Los Angeles, Riverside, and San Bernardino counties and all of Orange county.
- Figure 3.7-1 shows the SCAB, which is bound by the Pacific Ocean to the west and the
- 34 San Gabriel, San Bernardino, and San Jacinto Mountains to the north and east.

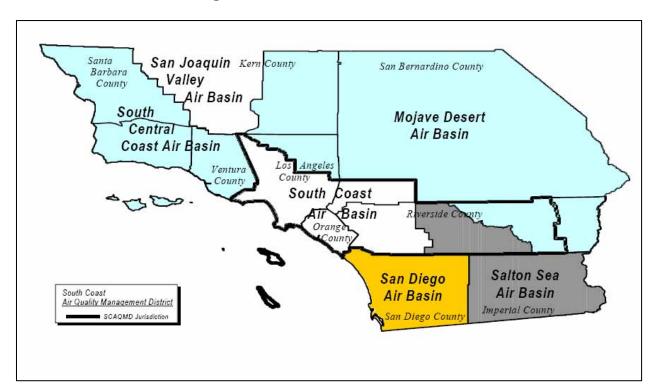


Figure 3.7-1. SCAQMD Jurisdiction

Source: SCAQMD 2007.

- 2 A semi-permanent, subtropical, Pacific high-pressure system dominates the vicinity of
- 3 the Project area, as well as the Off-site Project areas. Generally mild, cool sea breezes
- 4 temper the climate; nonetheless, periods of extremely hot weather, passing winter
- 5 storms, or dry offshore Santa Ana winds occasionally interrupt this mild climate.
- 6 Winters are seldom cold, frost is rare, and minimum temperatures average between 44
- 7 and 59 degrees Fahrenheit (°F). Spring days may be cloudy due to high fog. Rainfall
- 8 averages about 13.7 inches per year, falling almost entirely from late October to early
- 9 April (see Table 3.7-1).
- 10 Seasonal and diurnal wind regimes affect air transport in the vicinity of the Broad Beach
- 11 Restoration Area. Diurnal sea-breeze drainage flow typically dominates the local wind
- pattern. The SCAQMD is characterized by frequent, strong, elevated inversions. These
- inversions, created by atmospheric subsidence, severely limit vertical mixing; therefore,
- they promote the buildup of pollution, especially in the late morning and early afternoon.

1 Table 3.7-1. Average Monthly Temperatures and Precipitation at Malibu 1961-1990

	Mean Monthly Temperatures Total Precipitation				
Month	Maximum (°F)	Minimum (°F)	(inches)		
January	66	45	56		
February	66	46	56		
March	66	47	57		
April	68	48	58		
May	69	52	61		
June	72	55	64		
July	74	58	66		
August	75	59	67		
September	75	59	67		
October	73	54	64		
November	70	48	59		
December	67	44	56		
Annual Average	70.1	51.3	60.9		

2 Source: NCDC 2012.

3 Existing Air Quality

- 4 Pollutants that impact air quality are generally divided into two categories: criteria
- 5 pollutants and toxic air contaminants. Criteria pollutants are air pollutants which are
- 6 associated with numerous health effects including increased respiratory symptoms and
- 7 hospitalization for heart or lung disease and are regulated by health-based ambient
- 8 standards. Toxic air contaminants are air pollutants which may cause or contribute to an
- 9 increase in mortality or an increase in serious illness. Toxic air contaminants are
- regulated by minimizing exposure to the lowest extent feasible.

11 Criteria Pollutants

- 12 Comparisons of contaminant levels in ambient air samples to national and State
- standards determine whether a region's air quality is healthy or unhealthy. The U.S.
- 14 Environmental Protection Agency (USEPA) and the California Air Resources Board
- 15 (CARB) set these standards to protect public health and welfare with an adequate
- margin of safety. The Federal Clean Air Act of 1970 first authorized National Ambient
- 17 Air Quality Standards (NAAQS). The State legislature authorized California Ambient Air
- 18 Quality Standards (CAAQS) in 1967.
- 19 State and Federal health-based air quality standards in California regulate the following
- 20 criteria air pollutants: ozone (O₃), carbon monoxide (CO), nitrogen dioxide (NO₂),
- 21 particulate matter less than 10 microns in diameter (PM₁₀), particulate matter less than
- 22 2.5 microns in diameter (PM_{2.5}), sulfur dioxide (SO₂), and lead (Pb). California also
- 23 regulates sulfate, visibility reducing particles, hydrogen sulfide (H₂S), and vinyl chloride.

- 1 However, H₂S and vinyl chloride are currently not monitored in the SCAQMD because
- 2 these contaminants are not common air quality problems in the basin. CAAQS and
- 3 NAAQS for each of these pollutants and their effects on health are summarized in
- 4 Table 3.7-2.

5 Table 3.7-2. Ambient Air Quality Standards

	Concentration and			
Air Pollutant	State Standard	Federal Primary Standard	Most Relevant Effects	
Ozone (O ₃)	0.09 ppm ¹ , 1-hr. average 0.07 ppm, 8-hr. average	0.075 ppm, 8-hr. average	(a) Short-term exposures: (1) Pulmonary function decrements and localized lung edema in humans and animals, (2) Risk to public health implied by alterations in pulmonary morphology and host defense in animals; (b) Long-term exposures: Risk to public health implied by altered connective tissue metabolism and altered pulmonary morphology in animals after long-term exposures and pulmonary function decrements in chronically exposed humans; (c) Vegetation damage; (d) Property damage.	
Carbon Monoxide (CO)	20 ppm, 1-hr. Average 9.0 ppm, 8-hr. average	35 ppm, 1-hr. Average 9.0 ppm, 8-hr. Average	(a) Aggravation of angina pectoris and other aspects of coronary heart disease; (b) Decreased exercise tolerance in persons with peripheral vascular disease and lung disease; (c) Impairment of central nervous system functions; (d) Possible increased risk to fetuses.	
Nitrogen Dioxide (NO ₂)	0.18 ppm, 1-hr average 0.03 ppm, annual average	0.053 ppm, annual average	(a) Potential to aggravate chronic respiratory disease and respiratory symptoms in sensitive groups; (b) Risk to public health implied by pulmonary and extra-pulmonary biochemical and cellular changes and pulmonary structural changes; (c) Contribution to atmospheric discoloration.	
Sulfur Dioxide (SO ₂)	0.25 ppm, 1-hr. average 0.04 ppm, 24-hr average	0.14 ppm, 24-hr average 0.03 ppm, annual average	(a) Bronchoconstriction accompanied by symptoms that may include wheezing, shortness of breath, and chest tightness during exercise or physical activity in persons with asthma.	
Suspended Particulate Matter (PM ₁₀)	50 μg/m ₃ ² , 24-hr average 20 μg/m ³ , annual arithmetic mean	150 μg/m³, 24-hr average	(a) Excess deaths from short-term exposures and exacerbation of symptoms in sensitive patients with respiratory or cardiovascular disease; (b) Excess seasonal declines in pulmonary function, especially in children.	
Suspended Particulate Matter (PM _{2.5})	12 μg/m³, annual arithmetic mean	35 μg/m³, 24-hr average 15 μg/m³, annual arithmetic mean	(a) Excess deaths from short-term exposures and exacerbation of symptoms in sensitive patients with respiratory or cardiovascular disease; (b) Excess seasonal declines in pulmonary function, especially in children.	
Sulfates	25 μg/m³, 24-hr average	Not applicable	 (a) Decrease in ventilatory function; (b) Aggravation of asthmatic symptoms; (c) Aggravation of cardiopulmonary disease; (d) Vegetation damage; (e) Degradation of visibility; (f) Property damage. 	

Table 3.7-2. Ambient Air Quality Standards (continued)

	Concentration and Averaging Time		
Air Pollutant	State Standard	Federal Primary Standard	Most Relevant Effects
Lead	1.5 μg/m³, 30-day average	1.5 µg/m³, calendar quarter	(a) Increased body burden; (b) Impairment of blood formation and nerve conduction.
Visibility- Reducing Particles	In sufficient amount to reduce the visual range to less than 10 miles at relative humidity less than 70%, 8-hour average (10am - 6pm)	Not applicable	Visibility impairment on days when relative humidity is less than 70 percent.
Hydrogen Sulfide	0.03 ppm, 1-hr. average >	No Federal Standard	Odor annoyance.
Vinyl Chloride	0.01 ppm, 24-hr average>	No Federal Standard	Known carcinogen.

Source: SCAQMD 2009.Note: By convention, me

- Note: By convention, metric units are most commonly used to describe pollutant concentrations in the air.
- 4 ¹ ppm parts per million (by volume)
- 5 ² μg/m³ micrograms per cubic meter (of air)
- 6 The Broad Beach Restoration Area is located near the SCAQMD Northwest Coastal
- 7 Los Angeles county monitoring station. Recent background air quality data for criteria
- 8 pollutants for this monitoring station, located approximately 23 miles northeast of the
- 9 Broad Beach Restoration Area in West Los Angeles, are presented in Table 3.7-3.
- Ambient air quality was compared to the most stringent of either the CAAQS or NAAQS.
- 11 These monitored data indicate that the Northwest Coastal Los Angeles county area is in
- 12 compliance with the CO, NO₂, SO₂, sulfates and lead standards for both the CAAQS
- and NAAQS, and the CAAQS sulfate standard.
- 14 State O₃, PM₁₀, and PM_{2.5} air quality standards were exceeded at the Northwest Coastal
- 15 Los Angeles county air monitoring station on some days during 2007 through 2010 (see
- 16 Table 3.7-3). The 8-hour ozone standard was exceeded on 1 day in 2007. The PM₁₀
- standard and the PM_{2.5} standard were exceeded in 2007.
- 18 Toxic Air Contaminants
- 19 The California Health and Safety Code defines a toxic air contaminant (TAC) as an air
- 20 pollutant which may cause or contribute to an increase in mortality or an increase in
- 21 serious illness, or which may pose a present or potential hazard to human health. Under
- 22 California's TAC program, the CARB, with the participation of the local air pollution
- 23 control districts, evaluates and develops any necessary control measures for toxic air
- contaminants. The general goal of regulatory agencies is to limit exposure to TAC to the
- 25 maximum extent feasible.

Table 3.7-3. Background Air Quality Data for the Northwest Coastal Los Angeles County Monitoring Station (Area 2) 2007-2010

County Monitoring Station (Area 2) 2007-2010							
	Maximum Observed Concentration					- \	
Constituent	(Number of Standard Exceedances - most restrictive)						
Constituoni	State Standard	Federal Standard	2007	2008	2009	2010	
Carbon monoxide							
1-hour	20.0 ppm	35.0 ppm	3 (0 days)	3 (0 days)	2 (0 days)	2 (0 days)	
8-hour	9.0 ppm	9.5 ppm	2.0 (0 days)	2.0 (0 days)	1.5 (0 days)	1.4 (0 days)	
Ozone							
1-hour	0.09 ppm		0.117 (2 days)	0.110 (3 days)	0.131 (6 days)	0.099 (2 days)	
8-hour	0.07 ppm	0.075 ppm	0.087 (2 days)	0.097 (8 days)	0.094 (5 days)	0.078 (4 days)	
Nitrogen dioxide							
1-hour	0.18 ppm		0.08 (0 days)	0.09 (0 days)	0.08 (0 days)	0.07 (0 days)	
Annual	0.03 ppm	0.053 ppm	0.0200 ^a	0.0184	0.017	0.016	
Sulfur dioxide							
1-hour	0.25 ppm		0.02 (0 days)	0.02 (0 days)	0.02 (0 days)	0.026 (0 days)	
24-hour	0.04 ppm	0.14 ppm	0.009 (0 days)	0.005 (0 days)	0.006 (0 days)	0.004 (0 days)	
Annual		0.03 ppm	0.003 (0 days)	0.014 (0 days)			
PM ₁₀							
24-hour	50 μg/m ³	150 μg/m³	96 (2 days)	50 (0 days)	52 (0 days)	37 (0 days)	
Annual	20 μg/m ³	1	27.7	25.6	25.4	20.6	
PM _{2.5} ^b							
24-hour		35 μg/m ³	68.0	57.2	63.0	35.0	
Annual	12.0 μg/m ³	15.0 μg/m ³	13.7	14.2	13.0	10.5	
Lead							
30-day	1.5 μg/m ³	,	0.02	0.01	0.01	0.01	
Calendar Quarter		1.5 μg/m ³	0.01	0.01	0.01	0.01	
Sulfates							
24-hour	25 μg/m ³		9.7 (0 days)	11.1 (0 days)	9.1 (0 days)	7.5 (0 days)	

Source: SCAQMD 2011.

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9 Greenhouse Gases

- The California legislature concluded that global climate change poses significant 10
- adverse effects to the environment of the State and the world. In addition, the global 11
- scientific community has expressed a high confidence that climate change is 12
- 13 anthropogenic (i.e., caused by humans) and that climate change could lead to adverse
- 14 changes around the globe (IPCC 2007a).
- Greenhouse gases (GHG) lead to the trapping and buildup of heat in the atmosphere 15
- near the earth's surface, commonly known as the greenhouse effect. The accumulation 16
- of GHG in the atmosphere regulates the earth's temperature. Emissions from human 17
- activities, such as electricity production and vehicle operation, have increased the 18
- emissions of these gases into the atmosphere. Emissions of GHG in excess of natural 19
- ambient concentrations are thought to be responsible for the enhancement of the 20

⁴ 5 ppm - parts per million

µg/m³ - microgram per cubic meter

⁶ 7 8 ^a Less than 12 full months of data.

 $^{^{\}rm b}$ Sulfur Dioxide, PM $_{10}$ and PM $_{2.5}$ are not measured in the Northwest Coastal Los Angeles county Monitoring Station.

Data are from the South Coastal Los Angeles county Monitoring Station

- 1 greenhouse effect and to contribute to climate change, a trend of unnatural warming of
- 2 the earth's natural climate. Unlike criteria air pollutants and toxic air contaminants,
- 3 which are pollutants of regional and local concern, GHG are global pollutants and
- 4 climate change is a global issue.
- 5 Climate changes could lead to various changes in weather and rainfall patterns over
- 6 time. According to CARB, potential climate change impacts in California may include
- 7 loss in snow pack, sea level rise, more extreme heat days per year, more high ozone
- 8 days, more large forest fires, and more drought years (CARB 2006b, 2007b). Several
- 9 recent studies have explored the possible negative consequences of climate change in
- 10 California. These reports acknowledge that climate scientists' understanding of the
- 11 complex global climate system and the interplay of the various internal and external
- 12 factors that affect climate change remain too limited to yield scientifically valid
- conclusions on such a localized scale. Substantial work at the national and international
- 14 level has evaluated climatic impacts, but far less information is available on regional and
- 15 local impacts.
- 16 GHGs include, but are not limited to, water vapor, carbon dioxide (CO₂), methane (CH₄),
- 17 nitrous oxide (N₂O), and fluorocarbons. The warming potential of different types of
- 18 greenhouse gases varies. The global warming potential is the potential of a gas or
- 19 aerosol to trap heat in the atmosphere. Since greenhouse gases absorb different
- amounts of heat, a common reference gas, CO₂, is used to relate the amount of heat
- 21 absorbed to the amount of the gas emissions, referred to as CO₂ equivalent, or CO₂e.
- 22 CO₂e is the amount of greenhouse gas emitted multiplied by the global warming
- 23 potential. The global warming potential of CO₂ is therefore defined as 1. Methane has a
- 24 global warming potential of 21; therefore, 1 pound of methane produce 21 pounds of
- 25 CO_2e .
- 26 Table 3.7-4 shows a range of gasses that contribute to greenhouse gas warming with
- 27 their associated global warming potential. The table also shows their estimated lifetime
- in the atmosphere and the range in global warming potential over 20, 100, and 500
- 29 years.

1 **Table 3.7-4. Global Warming Potential of Various Gasses**

Gas	Life in the Atmosphere (years)	20-year GWP (average)	100-year GWP (average)	500-year GWP (average)
Carbon Dioxide	50-200	1	1	1
Methane	12	21	56	6.5
Nitrous Oxide	120	310	280	170
HFC-23	264	11,700	9,100	9,800
HFC-125	32.6	2,800	4,600	920
HFC-134a	14.6	1,300	3,400	420
HFC-143a	48.3	3,800	5,000	1,400
HFC-152a	1.5	140	460	42
HFC-227ea	36.5	2,900	4,300	950
HFC-236fa	209	6,300	5,100	4,700
HFC-4310mee	17.1	1,300	3,000	400
CF4	50,000	6,500	4,400	10,000
C2F6	10,000	9,200	6,200	14,000
C4F10	2,600	7,000	4,800	10,100
C6F14	3,200	7,400	5,000	10,700
SF6	3,200	23,900	16,300	34,900

² Source: USEPA 2007. 3

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The quantification of GHG emissions associated with a project can be complex and relies on a number of assumptions. Greenhouse gas emissions are generally classified as direct and indirect. Direct emissions are associated with the production of greenhouse gas emissions from the immediate project area. These include the combustion of natural gas as well as the combustion of fuel in engines and construction vehicles used on the site. In addition, direct emissions include fugitive emissions from valves and connections of equipment used during the implementation or throughout the life of the project. Indirect emissions include the emissions from vehicles (both gasoline and diesel) delivering materials and equipment to the site (e.g., haul trucks or barges).

13 Relationship Between Air Quality, Greenhouse Gas Emissions and Climate Change and Public Trust Resources and Values 14

Emissions generated during the implementation of the Project, including mid- to longterm emissions associated with backpassing and renourishment, have the potential to affect the public's right to safely enjoy public trust resources in the vicinity of the Project area as well as the Off-site Project areas. The public's right to access clean air within the public trust lands and waters is an important, contributing element for the public's enjoyment of activities in these locations.

GWP - Global Warming Potential

1 3.7.2 Regulations Pertaining to the Public Trust

- 2 Federal, State, and local agencies have established standards and regulations that
- 3 govern the Project. A summary of the regulatory setting for air quality is provided.
- 4 Federal
- 5 Clean Air Act
- 6 The Clean Air Act of 1970 directs attainment and maintenance of the NAAQS. The 1990
- 7 Amendments to this Act included new provisions that address air pollutant emissions
- 8 that affect local, regional, and global air quality. The USEPA is responsible for
- 9 implementing the Clean Air Act and establishing the NAAQS for criteria pollutants.
- 10 Air Quality Management Plan
- 11 Under the provisions of the Clean Air Act, the USEPA requires each state that has not
- 12 attained the NAAQS to prepare an Air Quality Management Plan (AQMP), a separate
- local plan detailing how these standards are to be met. The California Lewis Air Quality
- 14 Act of 1976 established the SCAQMD and mandated a planning process requiring
- preparation of an AQMP. The SCAQMD Governing Board adopted the 2007 AQMP in
- June of 2008. Proposed projects in the Basin are to be evaluated for conformity with the
- 17 provisions of the 2007 Plan.
- 18 IMO MARPOL Annex VI
- 19 The International Maritime Organization (IMO) Marine Pollution (MARPOL) Annex VI,
- set new international nitrogen oxide (NO_x) emission limits on Category 3 (>1,831 cubic
- 21 inches per cylinder displacement). For oceangoing vessel main propulsion engines
- 22 (<130 revolutions per minute engine speed), the NO_x limits are approximately 6 percent
- 23 less than the average emissions from pre-Annex VI ships.
- 24 Emission Standards for Non-road Diesel Engines
- 25 To reduce emissions from non-road diesel equipment, the USEPA has established a
- series of increasingly strict emission standards for new non-road diesel engines. These
- 27 standards apply to construction equipment; however marine vessels are exempt.
- 28 Emission Standards for Marine Diesel Engines
- 29 The USEPA has established emission standards for new engines, referred to as Tier 2
- marine engine standards. The Tier 2 standards were phased in between 2004 to 2007,
- depending on the engine size (USEPA 1999).

1 State

- 2 California Air Resources Board
- 3 The California Air Resources Board (CARB) established the CAAQS; comparing the
- 4 criteria pollutant concentrations in ambient air to the CAAQS determines State
- 5 attainment status for criteria pollutants in a given region. CARB has jurisdiction over all
- 6 air pollutant sources in the State; however, it delegates responsibility for stationary
- 7 sources to local air districts and retains authority over emissions from mobile sources.
- 8 California Clean Air Act
- 9 The California Clear Air Act (CCAA) went into effect in January 1, 1989, and was
- 10 amended in 1992. The CCAA mandates achieving the health-based CAAQS at the
- 11 earliest practical date.
- 12 California Diesel Fuel Regulations
- 13 With the California Diesel Fuel Regulations, the CARB set sulfur limitations for diesel
- 14 fuel sold in California for use in on-road and off-road motor vehicles, including harbor
- 15 craft and intrastate locomotives (CARB 2004, 2005c).
- 16 Measures to Reduce Emissions from Ship Auxiliary Engines
- 17 Ship auxiliary engines operating in California waters must use marine diesel oil (MDO)
- with a maximum of 0.5 percent sulfur by weight or use marine gas oil (MGO).
- 19 Additionally, auxiliary engines operating in California waters must use another fuel (e.g.,
- 20 MGO with 0.1 percent sulfur by weight). In lieu of these requirements, alternative
- 21 emission control strategies can be used provided they result in emissions of diesel PM,
- NO_x, and sulfur oxide (SO_x) from the auxiliary diesel engines that are no greater than
- 23 the emissions that would have occurred with the aforementioned fuels.
- 24 Assembly Bill 1493
- 25 AB 1493 required CARB to develop and adopt the nation's first GHG emission
- standards for automobiles. CARB responded by adopting CO₂e fleet average emission
- 27 standards. The standards will be phased in from 2009 to 2016, reducing emissions by
- 28 22 percent in the "near term" (2009 to 2012) and 30 percent in the "mid-term" (2013 to
- 29 2016), as compared to 2002 fleets.
- 30 Assembly Bill 32
- 31 AB 32 codifies the State's GHG emissions target and requires the State to reduce
- 32 global warming emissions to 1990 levels by 2020 and directs the CARB to enforce the
- 33 statewide cap that would begin phasing in by 2012.

- 1 California Air Resources Board: Interim Significance Thresholds
- 2 In October 2008, CARB released interim guidance on significance thresholds for
- 3 industrial and residential projects (CARB 2008a). The draft proposal for industrial
- 4 projects states that a project would not be significant if, with mitigation, it will emit no
- 5 more than 7,000 metric tons CO₂e per year from non-transportation related sources and
- 6 meet performance standards for construction and transportation emissions.
- 7 California Air Resources Board and SB 375
- 8 SB 375 (Steinberg) became effective January 1, 2009. This new law requires CARB to
- 9 develop regional reduction targets for GHG, and prompts the creation of regional plans
- to reduce emissions from vehicle use throughout the state. California's 18 Metropolitan
- 11 Planning Organizations (MPO) have been tasked with creating Sustainable Community
- 12 Strategies (SCS). The MPO are required to develop the SCS through integrated land
- 13 use and transportation planning and demonstrate an ability to attain the proposed
- reduction targets by 2020 and 2035.
- 15 The Southern California Association of Governments is the MPO for the Los Angeles
- area. They released recommendations for developing targets to the CARB in October,
- 17 2009 that recommended setting 2005 as the base year and using a per capita reduction
- metric, such as tons per person or household.
- 19 Local
- 20 Permits Regulations II and III
- 21 SCAQMD Regulations II and III contain a series of rules specifying requirements and
- 22 permit fees to construct and operate stationary equipment capable of emitting air
- 23 contaminants, including air pollutant emission control equipment. Regulation II sets the
- 24 general requirements for obtaining SCAQMD permits. Rules 201 through 203 require
- 25 Permits to Construct and Permits to Operate. Rule 219 provides for exemptions from
- 26 permit requirements under Regulation II. The exemptions of particular significance to
- 27 the Project include Rule 219(a), Mobile Equipment; Rule 219 (b), Rule 219(d),
- 28 Structures and Equipment (general); and Rule 219(e), General Utility Equipment.
- 29 Prohibitions Regulation IV
- 30 Emission prohibitions (Regulation IV) define the allowable concentration and emission
- 31 levels for pollutants from specific sources and activities, as well as inspection and
- maintenance requirements for sources of emissions. For example, Rule 402, Nuisance,
- prohibits discharge of air contaminants or other material that cause injury, detriment,
- nuisance, or annoyance to any considerable number of persons or to the public; or that
- endanger the comfort, repose, health, or safety of any such persons or the public; or

- 1 that cause, or have a natural tendency to cause, injury or damage to business or
- 2 property.
- 3 Rule 403, Fugitive Dust, prohibits emissions of fugitive dust from any active operation,
- 4 open storage pile, or disturbed surface area that remain visible beyond the emission
- 5 source property line. Best available control measures identified in the rule would be
- 6 required to minimize fugitive dust emissions from unpaved areas. For landside Project
- 7 construction staging areas, measures such as site watering and vehicle speed control
- 8 on unpaved surfaces may be required.
- 9 New Source Review Regulation XIII
- 10 Regulation XIII sets forth requirements to obtain permits to construct and permits to
- operate for new emission sources or modification of existing sources.
- 12 Toxics and Other Non-Criteria Pollutants Regulation XIV
- 13 Regulation XIV specifies emission standards and emission control requirements for
- 14 emissions of toxic and other non-criteria pollutants from specified sources.
- 15 3.7.3 Public Trust Impact Criteria
- 16 Criteria for determining the significance of air quality impacts are based on Federal,
- 17 State, and local air pollution standards and regulations. Impacts on air quality are
- 18 considered to be significant if the Project's emissions would:
- Increase ambient air pollution levels from below to above these standards;
 - Contribute measurably to an existing or projected air quality violation; or
- Be inconsistent with measures contained in the applicable Air Quality
 Management/Attainment Plan.
- 23 Potential significant air quality impacts in the Basin are evaluated using SCAQMD
- 24 criteria for measurable emissions, Project-related emission factors, and daily threshold
- levels from the Project's operation. These criteria are presented in Table 3.7-5.

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1 Table 3.7-5. SCAQMD Air Quality Significance Thresholds

	Mass Daily Thresholds				
Pollutant	Construction, lb/day (kg/day)	Operation, lb/day (kg/day)			
NO_x	100	55			
VOC	75	55			
PM ₁₀	150	150			
PM _{2.5}	55	55			
SO_x	150	150			
CO	550	550			
Lead	3	3			
Tox	ic Air Contaminants and Odor	Thresholds			
TAC (including carcinogens and non-carcinogens) Odor	Hazard Index	er Risk ≥ 10 in 1 million, Cancer burden above 0.5, ≥ 1.0 (Project increment) cance pursuant to SCAQMD Rule 402			
Aı	mbient Air Quality for Criteria P	·			
1-hour average annual average PM ₁₀ 24-hour average annual	District is in attainment; Project is significant if it causes or contributes to an exceedance of the following attainment standards: • 0.03 ppm (Federal) • 0.18 ppm (State) 10.4 μg/m³ (construction) 2.5 μg/m³ (operation)				
PM _{2.5} 24-hour average	10.4 μg/m³ (construc	tion) and 2.5 μg/m³ (operation)			
Sulfate 24-hour average		1 μg/m³			
CO 1-hour average 8-hour average	District is in attainment; Project is significant if it causes or contributes to an exceedance of the following attainment standards: • 9.0 ppm (State/Federal) • 20 ppm (State)				
	Greenhouse Gas Emission				
CO ₂ , N ₂ 0, CH ₄ , etc	If the Project's GHG emissions are less than or mitigated to less than $10,000$ metric tons CO_2 equivalent per year the Project is presumed to be insignificant for GHG. If an existing project emits more than $10,000$ metric tons of CO_2 per year, then any increases above the baseline level would be significant.				

3.7.4 Public Trust Impact Analysis

- 2 The Project would generate air emissions due to the following activities:
- Construction equipment and fugitive dust;
 - Marine vessels to transport sand; and
 - Vehicles commuting to and from the site.
- 6 Emissions are generated related to criteria pollutants for construction, greenhouse
- 7 gasses, and toxic air contaminants. The following impact sections discuss each of
- 8 these.

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- 9 Impact AQ-1: Construction Impact on Air Quality
- 10 | Construction activities would generate emissions that exceed South Coast Air
- 11 Quality Management District thresholds for CO, NOx, PM₁₀ and PM_{2.5} (Substantial,
- 12 | Class S).
- 13 Impact Discussion
- 14 Operation of construction equipment with internal combustion engines (e.g., backhoes,
- 15 cranes), offsite vehicles (e.g., construction employee vehicles; delivery trucks) and
- marine vessels would result in emission of criteria air pollutants (CO, ROC, NO_x, SO₂,
- and PM) during project implementation. Air emissions from construction equipment,
- including that used in dredging activities, were estimated using the emission factors
- 19 from the URBEMIS software and the assumptions on the duration and personnel
- 20 detailed in Section 2.0, *Project Description*. All machinery used in the Project would be
- 21 equipped with appropriate mufflers and all engines would be regularly maintained.
- 22 NO_x emissions are a byproduct of combustion in engines, including construction
- 23 equipment and vehicles. NO_x emissions from construction equipment can be reduced
- by using newer, cleaner engines. Combustion, particularly of diesel fuel, also produces
- 25 PM emissions. However, a large portion of PM emissions during construction typically
- arises from large pieces of equipment traveling on disturbed soil, unpaved surfaces, and
- various earth-moving activities, such as trenching, grading, clearing, etc (called fugitive
- 28 dust). These emissions mostly depend on the size of graded area, volume of moved
- 29 soil, the number of construction machinery and vehicles, and the duration of
- 30 construction. The Project fugitive dust PM₁₀ emissions are estimated based on a
- 31 disturbed area as provided by the Applicant. Dust control measures would be employed
- 32 during construction activities, if necessary, and would include spraying water from tank
- 33 trucks over exposed areas. Controlled emission factors were used from URBEMIS for
- 34 calculation of the fugitive dust emissions. The detailed calculations are contained in
- 35 Appendix G. Construction air emissions are summarized in Table 3.7-6.

1 Table 3.7-6. Project Construction Criteria Emissions

Activity		Peak Day Emissions (pounds/day)					
		СО	NO _x	SO _x	PM ₁₀	PM _{2.5}	
Activity							
Offshore Broad Beach Dredging	21.26	469.60	202.13	19.41	62.15	57.56	
Offshore Broad Beach Dredging Sand Pumping	8.68	29.94	104.17	0.08	3.04	3.04	
Onshore Broad Beach Dredging Sand Pumping and Spreading	26.00	107.21	247.01	0.20	9.84	9.84	
Dockweiler Beach Dredging	6.38	186.63	57.98	8.07	24.90	22.99	
Transport from Dockweiler Beach to Offshore Broad Beach	6.43	292.94	52.35	13.27	39.44	36.29	
Ventura Dredging	5.81	184.69	48.14	8.06	24.71	22.79	
Transport from Ventura to Offshore Broad Beach	6.42	292.28	52.23	13.24	39.35	36.21	
Offshore Broad Beach - Dockweiler/Ventura Sand Pumping	0.90	3.12	10.85	0.01	0.32	0.32	
Onshore Broad Beach - Dockweiler/Ventura Sand Pumping and Spreading	9.83	43.06	84.49	0.07	3.85	3.85	
Offsite Emissions							
Offshore Broad Beach Dredging and Sand Pumping	0.01	0.37	0.04	0.00	0.00	0.00	
Onshore Broad Beach Sand Pumping and Spreading	0.62	3.38	7.61	0.00	0.28	0.25	
Dockweiler/Ventura Beach Dredging, Transport and Offshore Sand Pumping	0.01	0.37	0.04	0.00	0.00	0.00	
Onshore Broad Beach - Dockweiler/Ventura Sand Pumping and Spreading	0.10	2.00	0.88	0.00	0.03	0.02	
Total (Peak Day)	56.58	610.49	560.96	19.70	75.31	70.70	
SCAQMD Regional Construction Thresholds (pounds/day)	75	550	100	150	150	55	
SCAQMD Localized Construction Thresholds (pounds/day)	-	1,531	221	-	13	6	
Significant Impact Regional?	No	Yes	Yes	No	No	Yes	
Significant Impact Local (onsite emissions only according to SCAQMD lookup tables)?	No	No	Yes	No	Yes	Yes	

Total construction emissions generated during the Project implementation would exceed SCAQMD thresholds on both a local and regional level for NO_x and PM_{2.5}. Construction emissions of CO would exceed the SCAQMD threshold for regional significance but not for local significance. Emissions of PM₁₀ are expected to exceed thresholds for local significance but not for regional significance. Emissions of VOCs and SO_x, are not anticipated to exceed the SCAQMD regional emissions or local thresholds for pounds of

pollutant generated each day (Table 3.7-6).

- 1 NO_x emission levels would exceed both regional and local threshold levels due to
- 2 emissions associated with dredging, pumping, use of grading equipment and a relatively
- 3 large number of marine vessel trips necessary for sand transport. Emissions of NO_x can
- 4 be reduced by utilizing newer, cleaner diesel engines that meet USEPA Tier emissions
- requirements. However, based on the expectation that the Project would exceed the 5
- SCAQMD NO_x threshold of 100 lbs/day by 460.96 lbs/day, it is anticipated that the 6
- 7 Project's construction-related emissions would continue to exceed the SCAQMD NO_x
- threshold even with use of newer technologies described in AMM AQ-1b below. 8
- 9 Therefore, impacts from NO_x emissions would be potentially substantial.
- 10 PM_{2.5} and PM₁₀ emissions are emitted as a fraction of total PM emissions. Emissions of
- 11 PM_{2.5} would exceed both SCAQMD local and regional thresholds. Emissions of PM₁₀
- 12 would exceed only the SCAQMD threshold for local impact significance. Emissions of
- both PM sizes are associated with fugitive dust due to sand spreading activities and 13
- vehicle and construction equipment combustion. PM emissions associated with fugitive 14
- dust can be reduced by implementing measures such as watering, maintaining a level 15
- 16 of soil moisture and reducing vehicle speeds, and treating roadways, thereby reducing
- 17 dust generation. These measures are common practice at construction sites and are
- 18 described in the AMMs below, along with the estimated reduction in PM emissions for
- 19 each measure. Although SCAQMD Rule 403 requires a fugitive dust control plan, the
- 20 specifics of the plan are left to the Applicant and the SCAQMD. The fugitive dust control
- plan should include but not be limited to the measures outlined below in AMM AQ-1a 21
- and AMM AQ-1b. Although these measures would ensure dust emissions of both PM_{2.5} 22
- and PM₁₀ are reduced to the maximum extent feasible, emissions may still exceed 23
- SCAQMD thresholds. Therefore, emissions of PM_{2.5} would be potentially substantial at 24
- the local and regional scale and PM₁₀ emissions would be potentially substantial at the 25
- local level. 26
- 27 Increased CO emissions would be generated from Project-related traffic and use of
- heavy construction equipment during Project implementation. A common concern with 28
- increased levels of CO emissions is the generation of CO hotspots. These often 29
- develop in areas with high vehicle density, such as congested intersections or low level 30
- of service intersections. Emissions of CO from total Project construction are anticipated 31
- to exceed the SCAQMD local threshold of significance and would therefore be 32
- 33 potentially substantial at the local level during construction.

Avoidance and Minimization Measures

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2 AMM AQ-1a: Fugitive Dust Control. The Applicant shall submit and implement 3 a Fugitive Dust Control Plan that includes Southern California Air Quality 4 Management District (SCAQMD) mitigations for fugitive dust mitigation, 5 according to Rule 403. The Plan shall also address fugitive dust 6 measure impacts to native habitats. Fugitive dust mitigation measures in 7 the plan should include the following: 8 Require minimum soil moisture of 12 percent for earthmoving, by 9 using a moveable sprinkler system or water truck. Moisture content 10 can be verified by lab sample or moisture probe (69 percent reduction). 11 12 • Limit on-site vehicle speeds roads to 15 miles per hour (mph) with 13 radar enforcement (57 percent reduction) and posting of speed limits. 14 All trucks hauling sand and other loose materials are to be tarped 15 with a fabric cover and maintain a freeboard height of 12 inches (91 16 percent reduction). 17 Water storage piles by hand or apply cover when wind events are declared, according to SCAQMD Rule 403 when instantaneous wind 18 19 speeds exceed 25 mph (90 percent reduction). 20 Appoint a construction relations officer to act as a community liaison concerning onsite construction issues, such as dust generation. 21 22 **AMM AQ-1b:** NO_x/PM Control. The Applicant shall implement a NO_x reduction 23 program including the following, or equivalent, measures: 24 All off-road construction equipment shall be tuned and maintained according to manufacturers' specifications. 25 26 Any temporary electric power shall be obtained from the electrical grid, rather than portable diesel or gasoline generators. 27 28 All off-road diesel construction equipment with greater than 100horsepower engines shall meet Tier 4 requirements. If the Lead 29 Agency determines that a Tier 4 fleet or portion thereof cannot be 30 obtained, the Lead Agency shall require the use of construction 31 equipment that meets Tier 3 emissions requirements or utilize other 32 California Air Resources Board (CARB)-verified emission control 33 technologies to achieve the same level of emission reduction. 34 35 Limit onsite truck idling to less than 5 minutes.

> A copy of the certified tier specification, best available control technology documentation, or the CARB or Southern California Air

- 1 Quality Management District operating permit for each piece of 2 equipment shall be provided when each piece of equipment is 3 mobilized.
- 4 Rationale for Avoidance and Minimization Measures
- 5 Reductions in NO_x and PM emissions would reduce but not eliminate potential impacts
- on local and regional air quality and would help protect public health. 6
- 7 Impact AQ-2: Construction Impact of Greenhouse Gas Emissions
- 8 Potential beach enhancement activities would increase greenhouse gas emissions (Unsubstantial, Class U). 9
- 10 Impact Discussion
- Mining, transport and placement of sand as part of beach nourishment activities would 11
- 12 result in emissions of greenhouse gases. GHG emissions were estimated utilizing the
- 13 equipment size and fuel use data that were used to estimate criteria emissions along
- with emission factors as defined by the CARB and the USEPA (see Appendix G for the 14
- detailed calculations). GHG associated with operations include emissions from 15
- combustion sources (construction equipment and vessel engines), offsite vehicles, 16
- 17 electrical generation, and fugitive emissions that contain CO₂ and methane. The largest
- source of GHG emissions are associated with dredging and sand pumping followed by 18
- sand transport. 19
- 20 Emissions associated with all equipment, including mobile sources, as shown in
- 21 Table 3.7-7, would not exceed the SCAQMD threshold of 10,000 tons per year.
- 22 Therefore, potential impacts to Public Trust resources would not be substantial.

1 Table 3.7-7. Project Construction GHG Emissions

	Peak	Peak Day Emissions (pounds/day)				
Activity	N ₂ O	CH₄	CO ₂	CO ₂ e (tons)		
Activity						
Offshore Broad Beach Dredging	0.01	0.09	653	595		
Offshore Broad Beach Dredging Sand Pumping	0.00	0.01	66	60		
Onshore Broad Beach Dredging Sand Pumping and Spreading	0.00	0.02	158	144		
Dockweiler Beach Dredging	0.02	0.22	1,641	1,496		
Transport from Dockweiler Beach to Offshore Broad Beach	0.02	0.35	2,528	2,305		
Ventura Dredging	0.02	0.22	1,614	1,471		
Transport from Ventura to Offshore Broad Beach	0.02	0.35	2,522	2,299		
Offshore Broad Beach - Dockweiler/Ventura Sand Pumping	0.00	0.00	44	40		
Onshore Broad Beach - Dockweiler/Ventura Sand Pumping and Spreading	0.00	0.04	351	320		
Offsite Emissions						
Offshore Broad Beach Dredging and Sand Pumping	0.00	0.00	0.36	0.34		
Onshore Broad Beach Sand Pumping and Spreading	0.00	0.00	2.95	2.76		
Dockweiler/Ventura Beach Dredging, Transport and Offshore Sand Pumping	0.00	0.00	2.31	2.19		
Onshore Broad Beach - Dockweiler/Ventura Sand Pumping and Spreading	0.00	0.01	15.71	14.74		
Total (tons)	0.05	0.73	5,464	4,981		

Impact AQ-3: Construction Toxic Pollutant Emissions and Potential Health Risk

Construction activities would generate emissions of toxic air contaminants that would potentially impact human health (Unsubstantial with Implementation of Avoidance and Minimization Measures, Class UI).

6 Impact Discussion

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- According to AB 2588, health risk assessments (HRA) are required for facilities that emit toxic pollutants above a threshold criteria level. Based on SCAQMD annual
- 9 emission reporting requirements, Project emissions sources would be exempt. Although
- 10 the SCAQMD Rule 301 reporting requirement does not include mobile sources and
- temporary equipment (e.g., construction equipment and marine vessels), they have
- been included to provide a comparison of these emissions to the reporting thresholds.
- 13 As part of this analysis, a HRA was conducted using the CARB Hotspots Analysis and
- 14 Reporting Program (HARP) model. HARP is a computer software package that
- 15 combines the tools of emission inventory database, facility prioritization, air dispersion

- 1 modeling, and risk assessment analysis. All of these tools are tied to a single database
- 2 allowing sharing and utilizations of information.
- 3 The Office of Environmental Health Hazard Assessment (OEHHA) document Air Toxics
- Hot Spots Program Guidance Manual for Preparation of Health Risk Assessments 4
- outlines the risk assessment methods and procedures (OEHHA 2003). 5
- It was assumed that all offsite individuals would experience a lifetime exposure (i.e., 70 6
- years under the SCAQMD and OEHHA risk assessment guidelines) for operations and 7
- 8 dredging. Two emission scenarios were evaluated in the analysis: a 70-year average
- emissions profile to estimate lifetime cancer risk, and a peak emissions year that was 9
- assumed to persist for 70 years to evaluate the SCAQMD's criteria limiting the risk per 10
- year to 1/70 of the maximum allowable risk. Since beach enhancement activities would 11
- 12 only occur over a 6-month period per enhancement, the maximum emissions scenario
- 13 represents a very conservative estimate of potential health risk.
- 14 Overall, the worst-case health risk associated with beach enhancement could potentially
- 15 exceed applicable health risk criteria for individual cancer risk. Based on the health risk
- 16 assessment modeling results, potential health risks would be considered potentially
- 17 significant with the peak annual excess cancer risk exceeding 10 in one million at
- 18 several locations. Sources that contributed the greatest to the health risk levels mainly
- 19 included diesel engines, especially those associated at the borrow sites and offshore
- 20 pumping and sand-spreading activities at Broad Beach.
- 21 Emissions of toxic materials can be reduced by limiting operations near sensitive
- 22 receptors and installing devices on diesel engines that reduce emissions of toxic
- 23 materials. These devices are verified and registered by the CARB and are commonly
- 24 used on diesel engines throughout industry to reduce diesel particulate matter, the main
- 25 toxic component of diesel exhaust.

26 Avoidance and Minimization Measures

- 27 Several measures have been identified as part of the air quality analysis. These
- measures, including AMM AQ-1a and AMM AQ-1b, would reduce emissions of toxic air 28
- 29 contaminants. However, the following mitigation measures would also be required to
- minimize levels of public health risk. 30
- 31 AMM AQ-3a: Diesel Particulate Emission Controls. The Applicant shall install 32 California Air Resources Board (CARB)-verified Level 3 diesel catalysts on all diesel-powered off-road equipment and marine vessels or utilize diesel 33 engines that have an equivalent particulate matter (PM) emission rate (Tier 34 4 engines). The current list of CARB-verified Level 3 diesel catalysts is 35

available from http://www.arb.ca.gov/diesel/verdev/vt/cvt.htm. Catalysts or

1 engine certifications shall demonstrate achieving 85 percent reduction for 2 diesel PM.

Rationale for Avoidance and Minimization Measures

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Diesel catalysts are widely used to reduce emissions from diesel engines. CARB recommends diesel catalysts as part of their ongoing Airborne Toxic Control Measures and maintains a list of certifications of applicable technologies. CARB has evaluated various types of control options for diesel particulate and identified the control efficiency, cost, and source test data. CARB found that the most effective control technologies are catalyst-based diesel particulate filters. CARB requires diesel catalyst manufacturers to certify that they can achieve the required reduction levels. Reductions in potential diesel particulate emissions would minimize potential health risks. Reductions in diesel particulate emissions would reduce the potential excess cancer risk to a level that is 12 less than the SCAQMD significance threshold. 13

Table 3.7-8. Summary of Air Quality, Greenhouse Gases and Climate Change **Impacts and Avoidance and Minimization Measures**

Impact	Avoidance and Minimization Measures
AQ-1: Construction Impact on Air Quality	AMM AQ-1a. Fugitive Dust Emission Controls
	AMM AQ-1b. NO _x /PM Emission Controls
AQ-2: Construction Impact of Greenhouse Gas Emissions	No AMMs recommended
AQ-3: Construction Toxic Pollutant Emissions and Potential Health Risk	AMM AQ-3a. Diesel Particulate Emission Controls